

**LEGISLATIVE SERVICES AGENCY
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS**

301 State House
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FISCAL IMPACT STATEMENT

LS 7323

BILL NUMBER: HB 1360

DATE PREPARED: Mar 18, 2002

BILL AMENDED: Mar 14, 2002

SUBJECT: Build Indiana Fund.

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FUNDS AFFECTED: X GENERAL
X DEDICATED
FEDERAL

IMPACT: State & Local

Summary of Legislation: (CCR Amended) The bill allows BIF money to be used for any state or local capital project, the development or expansion of which: (1) serves a governmental, recreational, cultural, community, health, charitable, scientific, public safety, literary, or educational purpose; (2) fosters amateur sports competition; or (3) fosters prevention of cruelty to children. The bill also allows BIF money to be used for the acquisition of machinery, equipment, or furnishings. The bill directs that BIF money be allocated equally among legislative districts without regard to the political affiliation of the members representing the districts. The bill requires all BIF recipients to provide a project statement and enter into a funding agreement before receiving BIF money. The bill also requires an eligible recipient to present proof of payment or proof that the eligible recipient is legally obligated to make payment before the eligible recipient is entitled to receive a distribution of BIF money. The bill also requires the Budget Agency to certify project statements and monitor compliance with funding agreements. The bill eliminates the requirement that the Budget Agency establish three separate accounts in BIF. The bill appropriates money to the Budget Agency to administer BIF and pay the cost of audits. The bill also repeals the Build Indiana Capital Projects Review Committee.

Effective Date: (CCR Amended) Upon Passage.

Explanation of State Expenditures: (Revised) *Extension of Eligibility:* This bill adds townships, volunteer fire departments, private not-for-profit entities, and state instrumentalities to the current list of eligible recipients of money from the Build Indiana Fund (BIF). (Volunteer fire department would include a group recognized by a political subdivision as providing firefighting or emergency services in the political subdivision, with a majority of the group members receiving no compensation or nominal compensation.) This essentially codifies the current practice of providing funds to such entities. As a result, this change is not expected to have an impact.

Expenditures from the BIF: Under current law, BIF money may be expended for state or local capital

projects. The bill would specify that such projects are managed or carried out by an eligible recipient of BIF money. The bill also specifies that a capital project funded from the BIF is a project to which the General Assembly has appropriated money from the BIF by project name, eligible recipient name, or other project description. The bill also specifies items upon which money from the Build Indiana Fund (BIF) may be spent, including acquisition or improvement of machinery, equipment, furnishings, or facilities.

Capital Projects Review Committee: The bill also repeals the statute establishing the Indiana Capital Projects Review Committee. Since this Committee is not currently active, its elimination will not have a fiscal impact.

BIF Project Review and Funding Process: The bill eliminates the Indiana Capital Projects Review Committee and the project review process established under current statute via this Committee. The bill establishes a new application and review process for proposed state or local capital projects. The State Budget Agency (SBA) is given explicit responsibility for receiving and reviewing project statements for purposes of certifying to the State Budget Committee that the capital project and eligible recipient have complied with all BIF requirements. Ultimately, the bill specifically requires that an expenditure of money from the BIF for a state or local capital project must be certified by the SBA. As a result, the bill would increase the administrative responsibilities of the SBA relating to BIF projects above that which it has taken on previously. However, expenses incurred by the SBA relating to the performance of these tasks would be reimbursed from the BIF, as the bill appropriates a sufficient amount each year to carry out these responsibilities.

Under the review process, an eligible recipient must provide the SBA with a project statement on a form prescribed by SBA. The bill specifies the information relating to the recipient and the recipient's project that must be included on the project statement. The bill specifically requires that the SBA review each project statement. If the SBA determines that (1) the project statement is complete, (2) the recipient qualifies as an eligible recipient, and (3) an appropriation applies to the eligible recipient and project, it must certify to the State Budget Committee that the recipient and project comply with BIF requirements. The bill would maintain the existing requirement that state or local capital project expenditures may not be made until the project is reviewed by the State Budget Committee and approved by the Governor upon the recommendation of the SBA. The bill would add to this requirement transfers from the BIF to a revolving fund for capital projects.

The bill requires that in appropriating money from the BIF, the General Assembly allocate money equally among legislative districts without regard to the political affiliation of the members representing the districts. The bill also requires that in reviewing and approving projects for BIF funding, the State Budget Committee and the Governor (to the extent that projects otherwise qualify for funding) allocate money in the same manner.

The bill allows money approved for an eligible recipient to be distributed as a lump sum in the full amount of the appropriation for the project or in a series of progress payments. The bill provides that an appropriation may be distributed only upon receipt of documentation showing that the eligible recipient has paid or is contractually obligated to pay an expenditure for a project. In addition, the bill requires that before the initial distribution of money from the BIF for a state or local capital project at least seven days notice must be given to: (1) each member of the General Assembly who represents the area that will benefit most from the project; and (2) each regular member of the Budget Committee who is affiliated with the same political party and serves in the same legislative chamber as a member of the General Assembly who represents the area. The notice must entail: (1) a copy of the project statement for the project; (2) the approximate date that the money will be distributed; and (3) the place where the eligible recipient will

receive the money. This provision will further increase the SBA's administrative responsibility relating to the BIF. Any additional cost from the notification requirement would be reimbursed out of the BIF.

BIF Funding Agreements and Monitoring: The bill requires each eligible recipient that is approved to receive funding from the BIF to enter into a funding agreement with the SBA as a condition of receiving the money. The bill requires the SBA to monitor compliance with these funding agreements and permits the SBA to require an entity to repay all funds distributed to it from the BIF if the entity fails to comply with any conditions of the funding agreement. As a result, the bill would increase the administrative responsibilities of the SBA in terms of monitoring projects above that which it has taken on previously. Again, expenses incurred by the SBA relating to monitoring would be reimbursed from the BIF.

Under the funding agreement, a recipient entity would have to perform all of the following tasks:

- (1) Complete the project in conformity with the information in the project statement and any subsequent agreements reviewed by the Budget Committee and approved by the Governor.
- (2) Acknowledge the receipt and deposit of money received from the BIF, including proof that the funds have been deposited in the financial institution specified in the application.
- (3) Account for money received from the BIF in accordance with Generally Accepted Accounting Principles, the accounting guidelines established by the State Board of Accounts, or an alternative method of accounting approved by the State Board of Accounts.
- (4) Be subject to audit and reporting requirements of the State Board of Accounts for each year beginning with the year in which money from the BIF is received and ending with the year in which the project is completed.
The bill appropriates a sufficient amount each year from the BIF to the State Budget Agency to pay the expense of examination and investigation of accounts related to a state or local capital project.
- (5) Upon request, provide for a contact person or person knowledgeable about the project to appear and give testimony, upon request, to the Budget Committee concerning the project.
- (6) Submit to the State Budget Agency verification once the project is complete.
- (7) If a project is not completed by the anticipated completion date, submit to the SBA information as to the reason the project is not complete and the revised completion date of the project.
- (8) Pay reasonable attorney's fees and other reasonable expenses incurred to enforce the provisions of agreement, collect reimbursement of project funds, or prosecute a violation of the agreement.

Explanation of State Revenues: The bill eliminates the Lottery and Gaming Surplus Account and simply requires surplus lottery revenue (after currently required transfers to the Teachers Retirement Fund and the Pension Relief Fund) and surplus gaming revenue to be deposited in the BIF. The bill eliminates the State and Local Capital Projects Account and provides that expenditures on state and local capital projects be made directly from the BIF after the currently required distribution of surplus lottery and gaming revenue to Motor Vehicle Excise Tax replacement. Also, the bill eliminates the Job Creation and Economic Development Account within the BIF.

Explanation of Local Expenditures: The new project application and review process and the requirement for funding agreements may impose some additional administrative cost on local units receiving money from the BIF.

Explanation of Local Revenues:

State Agencies Affected: State Budget Agency, Build Indiana Capital Projects Review Committee, State Budget Committee, State Board of Accounts.

Local Agencies Affected: Local units receiving BIF funding.

Information Sources: